# THEWILDLIFE SOCIETY POLICY Leaders in Wildlife Science, Management and Conservation BRIEF

## Species at Risk Act

Provincial and territorial governments and the federal government of Canada signed the Accord for the Protection of Species at Risk in 1996 to establish national goals for conserving biological diversity. The Species at Risk Act (SARA) was passed in 2002 to assist the federal government with implementing the goals of the Accord. SARA aims to prevent wildlife species from becoming extinct; provide for the recovery of at risk species; and manage for species to prevent them from reaching threatened or endangered status.<sup>1</sup>

#### Methods

Species considered for listing under SARA are first assessed by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC), an independent group of government and non-government experts. COSEWIC uses scientific information, including status determinations by the International Union for Conservation of Nature, as well as community and aboriginal traditional knowledge in evaluating the species. COSEWIC submits an annual report of all assessments to the Minister of Environment and Climate Change (Minister).<sup>1</sup>

Any species listed by COSEWIC as "**At Risk**" must be considered for federal legal protection and recovery under SARA. The Minister makes a recommendation to the Cabinet to federally list the species in one of the categories defined by SARA (Figure 1). The federal listing decision, which is made by the Cabinet, must consider economic, social, and cultural implications and benefits that may occur if a species is listed.<sup>1</sup>

The Minister is charged with administering SARA, along with three government organizations—Fisheries and Oceans Canada is in charge of aquatic species; Parks Canada is in charge of species found in national parks; and Environment and Climate Change Canada is responsible for all other species. SARA requires management plans to be developed for all species listed as **Special Concern**. Recovery strategies must be developed for all species listed as **Threatened**, **Endangered**, or **Extirpated**. If the recovery strategy shows that restoration is feasible then an action plan must be developed, usually within one to five years. SARA prohibits the destruction of a listed species' critical habitat in addition to any harming or killing of the species.<sup>1</sup>

### Results

SARA currently lists more than 700 plant and animal species as at risk.<sup>1</sup> Species have been added to the list every year since 2005 except for in 2008 and 2015.<sup>2</sup>

### Discussion

Although COSEWIC may list a species as at risk, the government can choose to not federally list the species under SARA, even if COSEWIC provides sound scientific backing for their listing decision.

Environment and Climate Change Canada, Fisheries and Oceans Canada, and Parks Canada have fallen behind in developing recovery strategies and management plans for listed species as stipulated by SARA. Over 100 recovery strategies have not been completed as of 2013 and only seven out of the 97 required action plans are in place.<sup>3</sup> While the lack of strategies and plans does not prevent recovery activities from occurring, the government organizations may lack the necessary tools for identifying, directing, and coordinating recovery efforts without them.

## Implications for Wildlife Professionals

SARA empowers and enables wildlife professionals to research and protect at risk species while providing a framework for the prioritization of recovery efforts. Wildlife professionals are also essential to the development of action plans created under SARA and in the on-the-ground management and recovery of at risk species.

**Not at Risk** 

**Data Deficient** Not enough information is available to determine the species' status.

## **Special Concern**

A wildlife species that may become a threatened or endangered species because of a combination of biological characteristics and identified threats.

## Threatened

A wildlife species that is likely to become endangered if nothing is done to reverse the factors leading to its extirpation or extinction.

**Risk Species Categories** 

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## Endangered

A wildlife species that is facing imminent extirpation or extinction.

## Extirpated

A wildlife species that no longer exists in the wild in Canada, but exists elsewhere in the wild.



Figure 1. Each species considered by the Minister of Environment and Climate Change must be listed under one of these categories defined by the Species at Risk Act

## Species at Risk Act: Features



#### Mountain Beaver Management Plan<sup>4</sup>

The mountain beaver (*Aplodontia rufa*) was reassessed and listed as special concern under SARA in 2012. The mountain beaver is found in British Columbia, but it's range has decreased by 29 percent in the last 50 years due to habitat loss. Habitat destruction has been caused by soil compaction and disturbance by heavy machinery during forestry activities and urbanization. Federal and provincial governments created a management plan for the mountain beaver in 2013 to improve the abundance of the species in British Columbia. This will be achieved through the implementation of best management practices for timber harvesting in areas occupied by mountain beavers and conservation of other mountain beaver from being listed as threatened under SARA.

Mountain beaver (Credit: British Columbia, Ministry of Environment)



#### SARA: Annual Report & Wild Species Assessment<sup>2</sup>

Each year, it is the responsibility of the Minister of Environment and Climate Change to prepare an annual report summarizing the administration's activities related to SARA, including assessments of the Committee on the Status of Endangered Wildlife in Canada; enforcement and compliance actions taken; implementation of recovery strategies; regulations and emergency orders made; and any other matters that the Minister considers relevant. This report is in addition to the Wild Species report, also required under SARA. The Wild Species report provides a general status assessment for a broad cross-section of Canada's species. Prepared once every five years, the Wild Species 2000, 2005, and 2010 reports provided status updates on a total of 1,670; 7,732; and 11,950 species, respectively.

Western chorus frog (Credit: Alex Galt, USFWS)



#### Sprague's Pipit Recovery Strategy<sup>5</sup>

Sprague's pipit (*Anthus spragueii*) was listed as threatened under SARA in 2003. The recovery strategy for the species was released in 2008 and amended in 2012. The recovery strategy aims to increase and maintain the population size at or above the 1980-1989 levels throughout the bird's historic range. The plan outlines the need for grassland conservation initiatives, education, research, and monitoring to achieve the plan's objectives. Identification of important breeding areas and critical habitat has been partially achieved, but will need to continue in order to ensure remaining critical habitat is conserved.

Sprague's pipit (Credit: Dominic Sherony, Flickr)

- Government of Canada. 2015. Species at Risk Public Registry <a href="http://www.sararegistry.gc.ca/default.asp?lang=En&n=25DF0E8F-1">http://www.sararegistry.gc.ca/default.asp?lang=En&n=25DF0E8F-1</a>> Accessed 31 May 2017.
   Environment and Climate Change Canada. 2016. Species at Risk Act Annual Report for 2015. <a href="http://www.sararegistry.gc.ca/virtual\_sara/files/reports/Report-SARA2015-Final-2016Dec09-EN.pdf">http://www.sararegistry.gc.ca/virtual\_sara/files/reports/Report-SARA2015-Final-2016Dec09-EN.pdf</a>> Accessed 31 May 2017.
- Office of the Auditor General Canada. 2013. 2013 Fall Report of the Commissioner of the Environment and Sustainable Development. <a href="http://www.oag-bvg.gc.ca/">http://www.oag-bvg.gc.ca/</a> internet/English/parl\_cesd\_201311\_06\_e\_38676.html> Accessed 15 Oct 2014.
- 4. Environment Canada. 2013. Management Plan for the Mountain Beaver (*Aplodontia rufa*) in Canada. Species at Risk Act Management Plan Series. Environment Canada, Ottawa. III pp. + Annex.
- 5. Environment Canada. 2012. Amended Recovery Strategy for the Sprague's Pipit (*Anthus spragueii*) in Canada. Species at Risk Act Recovery Strategy Series. Environment Canada, Ottawa. vi + 46 pp.

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